



**viNGN, INC. d/b/a Virgin Islands  
Next Generation Network  
(A Blended Component Unit of the  
Virgin Islands Public Finance Authority)**

Management's Discussion and Analysis,  
Financial Statements, and *Government  
Auditing Standards* Report (with  
Independent Auditor's Reports Thereon)  
Year Ended September 30, 2019

**viINGN, INC. d/b/a Virgin Islands Next  
Generation Network  
(A Blended Component Unit of the  
Virgin Islands Public Finance Authority)**

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Year Ended September 30, 2019

**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
**(A Blended Component Unit of the Virgin Islands Public Finance Authority)**

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## **Independent Auditor's Report**

To the Board of Directors  
viNGN, INC. d/b/a Virgin Islands Next Generation Network

### **Report on the Financial Statements**

We have audited the accompanying financial statements of viNGN, INC. d/b/a Virgin Islands Next Generation Network (the "Company"), a blended component unit of the Virgin Islands Public Finance Authority, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Company's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of viNGN, INC. d/b/a Virgin Islands Next Generation Network as of September 30, 2019, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of a Matter***

As discussed in Note 1 to the financial statements, the Company is part of an affiliated group of entities and has entered into transactions with the group members. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 5 through 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2021, on our consideration of the Company's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Company's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Company's internal control over financial reporting and compliance.

*BDO USA, LLP*

June 23, 2021

**Management's  
Discussion and Analysis**

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**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
**(A Blended Component Unit of the Virgin Islands Public Finance Authority)**

**Management's Discussion and Analysis**

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The purpose of the following management's discussion and analysis of the financial performance and activity of viNGN, INC. d/b/a Virgin Islands Next Generation Network (the "Company") is to help readers understand the basic financial statements of the Company for the year ended September 30, 2019, with selected comparative information for the year ended September 30, 2018. This discussion has been prepared by management and should be read in conjunction with the basic financial statements and the notes thereto, which follow this section.

### **The Company**

The Company was incorporated on October 22, 2010, and its articles of incorporation were duly filed with the Office of the Lieutenant Governor of the U.S. Virgin Islands on October 12, 2010. The Company is owned by the Government of the U.S. Virgin Islands (the "Government") through the Virgin Islands Public Finance Authority (the "PFA").

The main purpose of the Company is to design, develop, engineer, construct, and manage a middle mile wholesale fiber optic network in order to provide reliable high speed internet connections at affordable prices and equal terms to all retail internet service providers and public infrastructure stewards who will in turn provide such services to residents, businesses, and the Government, thereby facilitating distance learning, online training, and technical support to citizens of all ages and socioeconomic levels; to establish telework support centers; to establish public computer centers; to provide the internet infrastructure for expanded communication for public safety and medical health records and telemedicine for health facilities; to provide the internet infrastructure to foster retention of jobs and businesses in the U.S. Virgin Islands and to attract new businesses; to provide training to the public on the uses and advantages of these broadband capabilities; to coordinate the deployment of fiber strands with the electric power smart grid plan; and to reinvest a part of the proceeds from such activities to sustain and support the continuation of the foregoing activities and other authorized purposes of the Company.

The broadband network was initially funded by grants awarded through the National Telecommunications and Information Administration ("NTIA") and loans from the PFA from proceeds received in connection with certain bond issuances. The bonds and notes issued by the PFA are supported by the Government's pledged revenues and the PFA is highly dependent on the Government repaying its loans to the PFA for the PFA to repay its obligations and fund its operations. The Government is in a significant net deficit position. To date, revenues pledged by the Government for debt service payments on the bonds issued by the PFA have been adequate and the Company has not been significantly affected by the financial condition of the PFA or the Government.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Company's basic financial statements. The Company's basic financial statements consist of four components: 1) the Statement of Net Position, 2) the Statement of Revenues, Expenses, and Changes in Net Position, 3) the Statement of Cash Flows, and 4) the Notes to Financial Statements.

- The Statement of Net Position is prepared on an economic resources measurement focus and reports information about the Company using accounting methods similar to those used by private sector companies (accrual basis of accounting) and presents all assets and liabilities of the Company, with the difference between the two reported as net position.

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**Management's Discussion and Analysis**

- The Statement of Revenues, Expenses, and Changes in Net Position presents information on how the Company's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.
- The Statement of Cash Flows provides data regarding all cash inflows the Company receives from its ongoing operations and includes all cash outflows that pay for business activities. The Statement of Cash Flows provides an analysis of the operating, investing, non-capital, and capital and related financing activities and their effect on cash and cash equivalents.

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided within.

**Summary of Financial Results**

Statement of Net Position - Table 1 summarizes the Company's Statement of Net Position as of September 30, 2019 and 2018.

*Table 1: Summary of Statements of Net Position*

September 30,	2019	2018	Change	% Change
<b>Assets:</b>				
Current	\$ 2,555,907	\$ 3,544,902	\$ (988,995)	-28%
Capital assets, net	62,762,319	67,002,199	(4,239,880)	-6%
<b>Total assets</b>	<b>\$ 65,318,226</b>	<b>\$ 70,547,101</b>	<b>\$ (5,228,875)</b>	<b>-7%</b>
<b>Liabilities:</b>				
Current liabilities	\$ 264,495	\$ 1,107,768	\$ (843,273)	-76%
Long-term liabilities	36,804,453	36,804,453	-	-
<b>Total liabilities</b>	<b>\$ 37,068,948</b>	<b>\$ 37,912,221</b>	<b>\$ (843,273)</b>	<b>-2%</b>
<b>Net position:</b>				
Net investment in capital assets	\$ 25,957,866	\$ 30,197,746	\$ (4,239,880)	-14%
Unrestricted	2,291,412	2,437,134	(145,722)	-6%
<b>Total net position</b>	<b>\$ 28,249,278</b>	<b>\$ 32,634,880</b>	<b>\$ (4,385,602)</b>	<b>-13%</b>

For fiscal year 2019, the Company's assets amounted to \$65.3 million, of which \$1.5 million represented cash and cash equivalents, \$680,000 represented accounts receivable, \$395,000 represented prepaid expenses and other assets, and \$62.7 million represented capital assets.

Cash and cash equivalents decreased by \$400,000 mainly due to the net effect of a decrease in cash from operations of \$1.4 million, receipt of insurance recoveries of \$1.3 million, acquisition of property, plant, and equipment of \$800,000 and receipt of federal grants revenue of \$565,000. Capital assets decreased by \$4.2 million due to the net effect of acquisition of assets of \$800,000 and depreciation and amortization expense of \$5.0 million.



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**Management's Discussion and Analysis**

Statement of Revenues, Expenses, and Changes in Net Position - Table 2 summarizes the Company's revenues, expenses, and changes in net position for the fiscal year ended September 30, 2019 and 2018.

*Table 2: Summary of Statements of Revenues, Expenses, and Changes in Net Position*

September 30,	2019	2018	Change	% Change
Operating revenues	\$ 3,707,173	\$ 3,651,220	\$ 55,953	2%
Operating expenses	(9,587,309)	(9,806,351)	219,042	2%
Operating loss	(5,880,136)	(6,155,131)	274,995	4%
Non-operating revenues	1,494,534	2,857,627	(1,363,093)	-48%
Change in net position	(4,385,602)	(3,297,504)	(1,088,098)	33%
Net position - beginning of year	32,634,880	35,932,384	(3,297,504)	-9%
Net position - end of year	\$ 28,249,278	\$ 32,634,880	\$ (4,385,602)	-13%

For fiscal year 2019, operating revenues of \$3.7 million increased by \$56,000 mainly due to customer late fees. Operating expenses decreased by \$219,000 due to the decrease in general and administrative expenses of \$466,000 from clean up and related expenses related to the 2017 Hurricanes which was offset by an increase in insurance expenses of \$137,000. The Company reported a decrease in non-operating revenues of \$1.4 million due to a reduction in insurance recovery proceeds of \$1.2 million and \$200,000 in Federal Emergency Management Agency ("FEMA") reimbursements related to damage incurred following the 2017 Hurricanes.

**Capital Assets**

Capital assets being amortized and depreciated consist mainly of heavy construction equipment, servers, IT equipment, and leasehold improvements associated with an underground and aerial optic network utilized to provide bandwidth to service providers.

Intangible assets include Indefeasible Right of Use ("IRU") agreements that allow the Company to use existing undersea fibers, between the island of St. Croix and Miami, Florida, and between St. Croix and New York City, New York. Construction in progress includes all materials that would be used for the expansion and maintenance of the network and stored in warehouses on the islands of St. Thomas and St. Croix.

For fiscal year 2019, capital assets not being depreciated increased by \$109,000 due to purchases of \$277,000 of material and supplies for construction and transfer of \$168,000 to personal property and equipment for completed construction. Capital assets being amortized and depreciated increased by \$696,000 mainly due to capitalized improvements following the 2017 Hurricanes. Accumulated amortization and depreciation increased by \$5.0 million due to amortization of \$700,000 and depreciation of \$4.3 million.

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**Management's Discussion and Analysis**

Following is a schedule of the capital assets of the Company as of September 30, 2019 and 2018:

	Balance 9/30/2018	Additions	Transfers	Balance 9/30/2019
Capital assets not being depreciated	\$ 3,668,818	\$ 276,672	\$ (167,772)	\$ 3,777,718
Capital assets being amortized and depreciated:				
Buildings and building improvements	506,935	-	-	506,935
Personal property and equipment	64,057,083	527,896	167,772	64,752,751
Intangible assets	20,973,568	-	-	20,973,568
Total capital assets being amortized and depreciated	85,537,586	527,896	167,772	86,233,254
Total accumulated amortization and depreciation	(22,204,205)	(5,044,448)	-	(27,248,653)
Total capital assets being amortized and depreciated, net	63,333,381	(4,516,552)	167,772	58,984,601
Capital assets, net	\$ 67,002,199	\$ (4,239,880)	\$ -	\$ 62,762,319

**Loan Payable**

As of September 30, 2019, the Company owed the PFA \$36.8 million for funding received in prior years to finance certain portions of the optical network. No repayment schedule or covenants have been established regarding the loan and the loan does not require the payment of interest.

**Significant Currently-Known Fact**

The following is a currently known fact that could have a potential significant effect on financial position and changes in financial position in future years:

***Coronavirus COVID-19 Pandemic***

In December 2019, a novel strain of coronavirus, known as COVID-19, was reported which quickly spread around the globe, including the United States and its Territories. In March 2020, the Governor of the U.S. Virgin Islands declared a state of emergency due to COVID-19. The extent of the impact of COVID-19 on the operational and financial performance of the Company will depend on certain developments, including the duration and spread of the outbreak and impact on customers, employees, and vendors, all of which are uncertain.

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**Management's Discussion and Analysis**

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**Contacting the Company's Financial Management**

This financial report is designed to provide the Company's customers, creditors, and other interested persons with a general overview of its finances and to demonstrate the Company's accountability for the funds it receives. If you have questions about this report or need additional financial information, contact:

viNGN, INC.  
9015 Havensight Mall, Suite 7  
St. Thomas, VI 00802  
340-715-8581

## Financial Statements

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**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
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**Statement of Net Position**

<i>September 30,</i>	<i>2019</i>
<b>Assets</b>	
Current assets:	
Cash and cash equivalents	\$ 1,480,254
Accounts receivable	680,869
Prepaid expenses and other current assets	394,784
Total current assets	2,555,907
Noncurrent assets:	
Capital assets, net	62,762,319
<b>Total assets</b>	<b>\$ 65,318,226</b>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable, accrued expenses, and other current liabilities	\$ 264,495
Noncurrent liabilities:	
Loan payable	36,804,453
<b>Total liabilities</b>	<b>37,068,948</b>
<b>Net position:</b>	
Net investment in capital assets	25,957,866
Unrestricted	2,291,412
<b>Total net position</b>	<b>\$ 28,249,278</b>

*See accompanying notes to financial statements.*

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**Statement of Revenues, Expenses, and Changes in Net Position**

<i>Year ended September 30,</i>	<i>2019</i>
<hr/>	
<b>Operating revenues</b>	
Fees for services	\$ 3,707,173
<hr/>	
<b>Operating expenses</b>	
General and administrative expenses	4,542,861
Depreciation and amortization	5,044,448
<hr/>	
<b>Total operating expenses</b>	<b>9,587,309</b>
<hr/>	
<b>Operating loss</b>	<b>(5,880,136)</b>
<hr/>	
<b>Non-operating revenues</b>	
Interest income	3,758
Grants revenue	214,921
Proceeds from insurance recovery	1,275,855
<hr/>	
<b>Total non-operating revenues</b>	<b>1,494,534</b>
<hr/>	
<b>Change in net position</b>	<b>(4,385,602)</b>
<hr/>	
<b>Net position, beginning of year</b>	<b>32,634,880</b>
<hr/>	
<b>Net position, end of year</b>	<b>\$ 28,249,278</b>

*See accompanying notes to financial statements.*

**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
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**Statement of Cash Flows**

<i>Year ended September 30,</i>	2019
<b>Cash flows from operating activities</b>	
Cash received from customers	\$ 4,020,705
Cash paid to employees	(2,386,285)
Cash paid to suppliers	(3,074,382)
<b>Net cash used in operating activities</b>	<b>(1,439,962)</b>
<b>Cash flows from noncapital financing activities</b>	
Grants revenue	564,587
<b>Net cash provided by noncapital financing activities</b>	<b>564,587</b>
<b>Cash flows from capital and related financing activities</b>	
Proceeds from insurance recovery	1,275,855
Acquisition of capital assets	(804,568)
<b>Net cash provided by capital and related financing activities</b>	<b>471,287</b>
<b>Cash flows from investing activities</b>	
Interest income	3,758
<b>Net cash provided by investing activities</b>	<b>3,758</b>
<b>Decrease in cash and cash equivalents</b>	<b>(400,330)</b>
<b>Cash and cash equivalents, beginning of year</b>	<b>1,880,584</b>
<b>Cash and cash equivalents, end of year</b>	<b>\$ 1,480,254</b>
<b>Reconciliation of operating loss to net cash used in operating activities:</b>	
Operating loss	\$ (5,880,136)
<b>Adjustments to reconcile operating loss to net cash used in operating activities:</b>	
Depreciation and amortization	5,044,448
<b>Changes in operating assets and liabilities:</b>	
Accounts receivable	313,532
Prepaid expenses and other current assets	(74,533)
Accounts payable, accrued expenses, and other current liabilities	(843,273)
<b>Total adjustments</b>	<b>4,440,174</b>
<b>Net cash used in operating activities</b>	<b>\$ (1,439,962)</b>

*See accompanying notes to financial statements.*

**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
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**Notes to Financial Statements**

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## **1. Reporting Entity**

viNGN, INC. d/b/a Virgin Islands Next Generation Network (the “Company”), incorporated in the U.S. Virgin Islands, is owned by the Government of the U.S. Virgin Islands (the “Government”) through the Virgin Islands Public Finance Authority (“PFA”).

The main purpose of the Company is to design, develop, engineer, construct, and manage a middle mile wholesale fiber optic network in order to provide reliable high speed internet connections at affordable prices and equal terms to all retail internet service providers and public infrastructure stewards who will in turn provide such services to residents, businesses, and the Government, thereby facilitating distance learning, online training, and technical support to citizens of all ages and socioeconomic levels; to establish telework support centers; to establish public computer centers; to provide the internet infrastructure for expanded communication for public safety and medical health records and telemedicine for health facilities; to provide the internet infrastructure to foster retention of jobs and businesses in the U.S. Virgin Islands and to attract new businesses; to provide training to the public on the uses and advantages of these broadband capabilities; to coordinate the deployment of fiber strands with the electric power smart grid plan; and to reinvest a part of the proceeds from such activities to sustain and support the continuation of the foregoing activities and other authorized purposes of the Company. The broadband network was initially funded by grants awarded through the National Telecommunications and Information Administration (“NTIA”) and loans from the PFA from proceeds received in connection with certain bond issuances.

The bonds and notes issued by the PFA are supported by the Government’s pledged revenues and the PFA is highly dependent on the Government repaying its loans to the PFA for the PFA to repay its obligations and fund its operations. The Government is in a significant net deficit position. This situation could have an impact on the Company, given the fact that the loan payable (see Note 5) currently has no repayment schedule and the Company is not paying any interest on this payable. To date, revenues pledged for debt service have not been significantly impacted by the Government’s financial condition. As of September 30, 2019, all payments on the bonds and notes have been made as required and the PFA is in compliance with all related covenants.

The financial statements of the Company are not intended to present fairly the financial position and results of operations of the Government or the PFA. Only the accounts of the Company are included in the reporting entity. There are no component units that should be considered for inclusion in the Company’s financial statements.

## **2. Summary of Significant Accounting Policies**

The financial statements of the Company have been prepared in conformity with accounting principles generally accepted in the United States of America (“U.S. GAAP”), as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted, standard-setting body for establishing governmental accounting and financial reporting standards.



**viNGN, INC. d/b/a Virgin Islands Next Generation Network**  
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**Notes to Financial Statements**

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***Measurement Focus and Basis of Accounting***

The Company complies with all applicable GASB pronouncements. The operations of the Company are presented as an enterprise fund and as such, the financial statements are reported using the economic measurement focus and the accrual basis of accounting. Under this basis, revenues are recognized in the period earned and expenses are recognized in the period incurred regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Company distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the Company's principal ongoing operations. The principal operating revenues of the Company are charges to customers for fees. Operating expenses for the Company include general and administrative expenses and depreciation and amortization on capital assets. All revenues and expenses not meeting this definition are reported as non-operating items.

When both restricted and unrestricted resources are available for use, it is the Company's policy to use restricted resources first, then unrestricted resources as they are needed.

Standards for external financial reporting for state and local governments also require that resources be classified for accounting and reporting purposes into net position categories and to report the changes in net position.

Net position represents the residual interest in the Company's assets after liabilities are deducted and consist of the following categories:

- *Net investment in capital assets:* Capital assets, net of accumulated depreciation and amortization and outstanding principal balances of debt and accounts payable attributable to the acquisition, construction, or improvement of those assets. The portion of debt attributed to the unspent debt proceeds is included in the same net position component as the unspent proceeds.
- *Restricted:* These result when constraints, on the use of net position, are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted:* Net position that is not subject to externally imposed stipulations.

***Taxes***

The Company is exempt from the payment of all U.S. Virgin Islands taxes on all its assets and income.

***Cash and Cash Equivalents***

The Company considers cash on hand, demand deposits, and other short-term investments with original maturities of three months or less from the date acquired by the Company to be cash and cash equivalents.

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**Notes to Financial Statements**

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***Accounts Receivable***

Accounts receivable are recorded at their gross value when earned and are reduced by the estimated portion that is expected to be uncollectible. The adequacy of the allowance for doubtful accounts is evaluated by management based upon past collection experience. Management deems all accounts receivable collectible at year-end and therefore, did not record an allowance for doubtful accounts.

***Prepaid Expenses and Other Current Assets***

Prepaid expenses and other current assets consist primarily of amounts paid by the Company for services not yet provided by vendors, which primarily relate to property and liability insurance.

***Capital Assets***

Capital assets are recorded at cost and are depreciated and amortized using the straight-line method over the estimated useful lives of the individual assets. Assets with costs above \$500 and a useful life of at least one year are capitalized. Estimated useful lives of capital assets are as follows:

	Years
Personal property and equipment	3 - 25
Buildings and building improvements	5 - 40
Intangible assets	2 - 75

When assets are retired, the cost and related accumulated depreciation and amortization of the property is removed from the accounts and any gain or loss is recognized. Expenses for major renewals and betterments are capitalized, while maintenance and repairs which do not extend the life of the assets are recorded as expenses.

The Company reviews the carrying value of its capital assets to determine if circumstances exist indicating impairment. If facts or circumstances support the possibility of impairment, management follows the guidance in GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. If impairment is indicated, an adjustment is made to the carrying value of the capital assets.

***Fees for Services***

The Company derives its operating revenue from selling internet bandwidth to various Internet Service Providers (“ISP”) via the Company’s extensive fiber optic cables network. Revenues are recognized when they are realized or realizable and are earned. Revenues are realized when cash or claims to cash (receivable) are received in exchange for goods or services.

The Company had two customers whose revenue individually represented more than 10% of the Company’s total revenue. As of September 30, 2019, these companies accounted for 69% of the revenue earned in fiscal year 2019.

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**Notes to Financial Statements**

Customers with revenues greater than 10% are as follows:

Broadband VI	51%
Alliance Data Services	18%
<b>Total</b>	<b>69%</b>

***Grants and Contributions***

The Company, may from time-to-time, receive Federal and state government grants. The assets and revenues arising from government grants are recorded when the Company meets the eligibility requirements. If resources are received in advance of satisfying certain eligibility requirements, the recognition of revenues is deferred.

***Use of Estimates in the Preparation of Financial Statements***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

***Adoption of Accounting Pronouncements***

Following are statements issued by GASB that are effective in future years. In light of the COVID-19 pandemic, on May 8, 2020, the GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, to provide relief to governments. This Statement, which was effective upon issuance, postpones the effective dates of certain provisions in these upcoming pronouncements for one year, except for GASB Statement No. 87 which is postponed for eighteen months.

GASB Statement No.		Adoption Effective in Fiscal Year (as Revised)
83	Certain Asset Retirement Obligations	2020
84	Fiduciary Activities	2021
87	Leases	2022
88	Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements	2020
89	Accounting for Interest Cost Incurred Before the End of a Construction Period	2022
90	Majority Equity Interests - An Amendment of GASB Statements No. 14 and No. 61	2021
91	Conduit Debt Obligations	2023

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**Notes to Financial Statements**

GASB Statement No.		Adoption Effective in Fiscal Year (as Revised)
92	Omnibus 2020	2022
93	Replacement of Interbank Offered Rates	2022
94	Public-Private and Public-Public Partnerships and Availability Payment Arrangements	2023
96	Subscription-Based Information Technology Agreements	2023
97	Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32	2022

Certain provisions of GASB Statement No. 92 are excluded from GASB Statement No. 95. Additionally, GASB Statement No. 95 excludes provisions in GASB Statement No. 93 related to lease modifications and excludes GASB Statement No. 94 since the GASB considered the pandemic in determining effective dates. Earlier application of the standards is permitted to the extent specified in each pronouncement as originally issued. The Company is currently evaluating the impact of these statements.

### **3. Cash and Cash Equivalents**

At September 30, 2019, the Company reported \$1,480,254 in unrestricted cash and cash equivalents.

Custodial credit risk is the risk that in the event of bank failure, the Company's deposit may not be returned. The Company does not have a custodial risk policy. The Company maintains its deposits at one financial institution, which, at times may exceed federally insured limits. Generally, the Federal Deposit Insurance Corporation insures depositor funds up to \$250,000. The Company has not experienced any losses in such accounts and believes it is not exposed to any significant credit risk on its deposits because the funds held at the financial institution were fully collateralized.

### **4. Capital Assets**

In September 2017, the U.S. Virgin Islands were struck by two category 5 hurricanes. As a result of the hurricanes, the Company identified \$3.9 million of damage to its assets. During fiscal year 2018, the Company filed a claim with its insurance provider and received a partial payment of \$1.3 million in fiscal year 2019. Also see Note 10.

Intangible assets, amongst others, consist of prepaid Indefeasible Right of Use ("IRU") agreements that allow the Company to use existing undersea fibers for periods of 15 and 75 years. The cost of the IRUs is amortized over the period of the agreements.

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**Notes to Financial Statements**

Capital assets as of September 30, 2019, are comprised as follows:

	Beginning Balance	Additions	Transfers	Ending Balance
Capital assets not being depreciated:				
Assets under construction	\$ 3,252,130	\$ 276,672	\$ (167,772)	\$ 3,361,030
Assets idle in warehouse	416,688	-	-	416,688
<b>Total capital assets not being depreciated</b>	<b>3,668,818</b>	<b>276,672</b>	<b>(167,772)</b>	<b>3,777,718</b>
Capital assets being amortized and depreciated:				
Personal property and equipment	64,057,083	527,896	167,772	64,752,751
Buildings and building improvements	506,935	-	-	506,935
Intangible assets	20,973,568	-	-	20,973,568
<b>Total capital assets being amortized and depreciated</b>	<b>85,537,586</b>	<b>527,896</b>	<b>167,772</b>	<b>86,233,254</b>
Less accumulated amortization and depreciation for:				
Personal property and equipment	(15,348,094)	(4,304,972)	-	(19,653,066)
Buildings and building improvements	(207,738)	(43,454)	-	(251,192)
Intangible assets	(6,648,373)	(696,022)	-	(7,344,395)
<b>Total accumulated amortization and depreciation</b>	<b>(22,204,205)</b>	<b>(5,044,448)</b>	<b>-</b>	<b>(27,248,653)</b>
<b>Total capital assets being amortized and depreciated, net</b>	<b>63,333,381</b>	<b>(4,516,552)</b>	<b>167,772</b>	<b>58,984,601</b>
<b>Total capital assets, net</b>	<b>\$ 67,002,199</b>	<b>\$ (4,239,880)</b>	<b>\$ -</b>	<b>\$ 62,762,319</b>

## 5. Loan Payable

The Company has an interest free loan from the PFA, that was utilized to finance the Company's capital assets and construction projects including certain portions of the optical network. The loan has no repayment schedule nor have any covenants been established. There were no new borrowings or payments to the PFA during the year ended September 30, 2019. The outstanding balance of the loan as of September 30, 2019, was \$36,804,453.

## 6. Grants and Contributions

Following Hurricanes Irma and Maria in September 2017, the Company submitted expenses for reimbursement to the Federal Emergency Management Agency ("FEMA") for repairs and additional expenses incurred. Total expenses approved by FEMA during the year ended September 30, 2019, were \$176,923.

In July 2018, the Company was awarded a grant for \$497,000 from the Department of Interior's Office of Insular Affairs Technical Assistance Program ("TAP"). The grant funding is to be used for the Recovery and Restoration of Fiber Optic Cable Network Infrastructure Equipment project. As of September 30, 2019, \$37,998 expenses were incurred on the grant award.

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**Notes to Financial Statements**

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## **7. Commitments and Contingencies**

### ***Operating Lease Agreements***

The Company does not own any real estate. In 2012, the Company entered into a six-year lease for offices owned by the West Indian Company Limited (“WICO”), a wholly owned subsidiary of the PFA. The lease was subsequently amended to reduce monthly lease payments from October 1, 2016 through the remainder of the lease term. Effective December 2017, the Company entered into a second lease amendment with WICO extending the lease through December 31, 2022.

Future minimum lease payments for the remaining fiscal years are as follows:

#### ***Year ending September 30,***

2020	\$ 129,600
2021	129,600
2022	129,600
2023	32,400
<hr/>	
Total	\$ 421,200

In 2015, the Company entered into a five-year lease for a warehouse owned by TOPA Properties, LLC which expires on August 31, 2020, and contains two 5-year renewable options each with a 5-year term through August 31, 2030. The agreement was not renewed and future minimum lease payments for fiscal year 2020 amount to \$82,500.

In 2016, the Company entered into a three-year lease for a warehouse owned by the Virgin Islands Development Park Corporation, which expired on October 31, 2018. The Company continues to lease the space on a month-to-month basis.

For the year ended September 30, 2019, rent expense for all operating leases agreements was \$334,813.

### ***Litigation***

During the normal course of business, the Company is a defendant in various lawsuits. In the opinion of management and legal counsel, the outcome of these cases and resulting liability, if any, is either adequately covered by insurance or should not materially affect the Company’s financial position.

### ***Grant Funds***

In connection with Federal and state government grant programs, the Company is obligated to administer and spend the grant monies in accordance with regulatory restrictions and is subject to audit by the grantor agencies. In cases of non-compliance, the agencies involved may require the Company to refund program monies. Management believes these non-compliance instances, if any, should not materially affect the Company’s financial position.

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**Notes to Financial Statements**

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## **8. Retirement Plan**

The Company sponsors a defined contribution retirement plan for its employees. Employees who receive a salary of at least \$5,000 are eligible to participate in the plan. The Company matches the employee's contribution up to a maximum of 2% of the eligible employee's compensation. The Company contributed approximately \$24,000 in matching employer contributions for the year ended September 30, 2019. The Company does not offer other post-retirement benefits to its employees.

## **9. Risk Management**

As with all business enterprises, the Company is exposed to various risks of losses, including potential liability issues in the normal course of business as well as property losses that can result from thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Company mitigates this risk of loss by purchasing commercial insurance, including general liability, property, vehicle, and employee health, life and accident. The Company's commercial insurance policies cover catastrophic exposures, as well as those risks required to be insured by law or contract.

It is the policy of the Company to insure what in its opinion are adequate amounts of risk coverage, especially in relation to the cost of such coverage, the effect of such is to retain a significant portion of certain risks related primarily to physical loss of property and business interruption. There were no reductions in coverage from the prior year, and the amount of settlements has not exceeded insurance coverage for each of the past three years.

## **10. Subsequent Events**

### ***Natural Disasters - Hurricanes Irma and Maria***

The Company has made significant progress towards restoring its assets which were damaged by Hurricanes Irma and Maria in September 2017. The Company continues to tabulate the associated costs and expenses with respect to remediation, clean-up, mitigation, and the restoration of services.

Subsequent to year end, the Company received a reimbursement of \$55,245 as part of the Territory's FEMA disaster recovery grant. Additionally, the Company has received approximately \$2.0 million in connection with its insurance claims related to the damages incurred.

### ***Contracts and Agreements***

In April 2020, the Company amended its Memorandum of Agreement ("MOA") with the Virgin Islands Water and Power Authority ("WAPA"), an autonomous instrumentality of the Government. As part of the original agreement, the Company has an exclusive use of certain underground fiber and infrastructure owned by WAPA (see Note 4).

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**Notes to Financial Statements**

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Following Hurricanes Irma and Maria in 2017, as WAPA has obtained certain federal funding for the hardening of its infrastructure, the MOA was amended to provide the Company a continued and exclusive right to use all future telecommunications fiber and spare underground or subsea conduit owned by WAPA.

***Global Pandemic***

In January 2020, the World Health Organization announced a global health emergency due to a new strain of coronavirus known as COVID-19. Subsequently, in March 2020, the Governor of the U.S. Virgin Islands declared a state of emergency. The state of emergency was approved by the President of the United States under the provisions of the Stafford Act and the National Emergencies Act. A federally approved state of emergency activates federal assistance to states in the form of financial, logistical, and technical assistance. The state of emergency also activates other emergency response protocols and systems to protect citizenry such as stay-at-home orders, travel restrictions, and social distancing requirements.

As the emergency measures are eased, management continues to actively monitor the evolving impact of the COVID-19 outbreak on its financial condition, including on the Company's vendors and customers due to business disruptions and increased unemployment and on revenue volatility from ISP Partners as they manage provisioning of bandwidth to the end users. As of the date of issuance of this report, the Company's operations continued as normal and the Company has been designated as an essential service by the Government.

***Economic Relief Legislation***

In March 2020, the President of the United States signed into law the "Coronavirus Aid, Relief, and Economic Security (CARES) Act." The CARES Act, among other things, appropriated funds for the Coronavirus Relief Fund to be used to make payments for specified uses to state, territorial, local, and tribal governments. In December 2020, "The Consolidated Appropriations (CA) Act" was passed. The CA Act, among other things, provided for an extension of time to spend any CARES Act funds until December 31, 2021, and provided funding for education, healthcare, broadband, and transportation. The Company has evaluated all programs related to the CARES and CA Acts and has determined there is no impact to its operations.

In March 2021, "The American Rescue Plan (ARP) Act of 2021" was signed into law. The ARP Act, among other things, appropriated funds for the Coronavirus Capital Projects Fund and for specified uses to state, territorial, local, and tribal governments. There is no assurance that the Company will be eligible for these funds or will be able to obtain them. The Company continues to examine the impact that the ARP Act may have on its operations.

***Management's Evaluation***

Management has evaluated any events or transactions occurring after September 30, 2019, the statement of net position date, through June 23, 2021, the date the financial statements were available to be issued, and noted that there have been no additional events or transactions which would require adjustments to or disclosure in the Company's financial statements for the year ended September 30, 2019.



**Other Reporting Required by  
*Government Auditing Standards***

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## **Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Directors  
viNGN, INC. d/b/a Virgin Islands Next Generation Network

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of viNGN, INC. d/b/a Virgin Islands Next Generation Network (the “Company”), a blended component unit of the Virgin Islands Public Finance Authority, which comprise the statement of net position as of September 30, 2019, and the related statements of revenues, expenses, and changes in net position and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated June 23, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Company’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Company’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Company’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Company's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Company's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Company's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*BDO USA, LLP*

June 23, 2021



Appendix A

**Status of Prior Year Material Weaknesses, Significant Deficiencies, and  
Noncompliance with Laws and Regulations**

<b>Finding Number</b>	<b>Nature of Finding</b>	<b>Type of Finding in Fiscal Year 2018</b>	<b>Current Year Status</b>
2018-001	Capital Assets and Related Expenses	Material Weakness	Corrected
2018-002	Grants Revenue and Receivables	Significant Deficiency	Corrected